

Approved
By the Decree of the President
Of the Russian Federation
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BASICS
of the state policy of the Russian Federation
in the Arctic for the period until 2035

I. General provisions

1. "The Basics" is a document of a strategic planning in the area of ensuring the national security of the Russian Federation (hereinafter – national security) and developed to protect the national interests of the Russian Federation in the Arctic. These Basics define goals, main directions and tasks, as well as mechanisms for implementing the state policy of the Russian Federation in the Arctic.

2. Regulatory base of the Basics is the Constitution of the Russian Federation, Federal act of 28 June 2014 N 172-FZ "On strategic planning in the Russian Federation", National Security Strategy of the Russian Federation, the Foreign Policy Concept of the Russian Federation, the Basic principles of state policy of the Russian Federation for regional development for the period until 2025, as well the Decree of the President of the Russian Federation of 7 May 2018 N 204 "On national goals and strategic objectives for the development of the Russian Federation for the period until 2024".

3. The Basics use the following concepts:

a) Arctic - the northern polar region of the Earth, including the northern outskirts of Eurasia and North America (except for the central and southern parts of the Labrador Peninsula), Greenland (except for the southern part), the sea of the Arctic Ocean (except for the eastern southern parts of the Norwegian Sea) with islands, as well as adjacent parts of the Atlantic and Pacific Oceans;

b) Arctic Zone of the Russian Federation - land territories defined by the Decree of the President of the Russian Federation of 2 May 2014 N 296 "On Land Territory of the Arctic Zone of the Russian Federation", as well as the adjacent sea waters, territorial sea, exclusive economic zone and continental shelf of the Russian Federation.

4. State policy of the Russian Federation in the Arctic is implemented taking into account the national priorities of the Russian Federation.

5. The main national interests of the Russian Federation in the Arctic are:

- a). ensuring the sovereignty and territorial integrity of the Russian Federation;
- b). the preservation of the Arctic as a territory of peace, stable and mutually beneficial partnership;
- c). ensuring a high quality of life and well-being of the population of the Arctic zone of the Russian Federation;
- d). the development of the Arctic zone of the Russian Federation as a strategic resource base and its rational use in order to accelerate the economic growth of the Russian Federation;
- e). development of the Northern Sea Route as a national transport communication of the Russian Federation competitive on the world market;
- f). environmental protection in the Arctic, protection of the primordial living environment and traditional way of life of indigenous peoples living in the Arctic zone of the Russian Federation (hereinafter - indigenous peoples).

II. Assessment of the state of national security in the Arctic.

6. Implementation of the state policy of the Russian Federation in the Arctic as of 2020 provided:

- a). creation of legal base and necessary organizational conditions for protecting the national interests of the Russian Federation in the Arctic;
- b). creation of conditions for implementation of large economic projects in the Arctic Zone of the Russian Federation;
- c). start of work on creation of a comprehensive infrastructure of the Northern Sea Route, system of hydrometeorological, hydrographic and navigation support for shipping in its aquatic area, modernization of icebreaking fleet;
- d). extension of the use of special treatment of Environmental Resources Management in the Arctic Zone of the Russian Federation;
- e). intensification of mutually beneficial cooperation of the Russian Federation with the Arctic states on the basis of international law;
- f). creation of a group of general-purpose troops (forces) of the Armed Forces of the Russian Federation in the Arctic zone of the Russian Federation, capable of ensuring military security in various military-political conditions;

g). creation of actively functioning system of a coast-guard of the Federal Security Service of the Russian Federation in the Arctic zone of the Russian Federation.

7. Main threats to national security in the Arctic are:

a). reduction of the population of the Arctic zone of the Russian Federation;

b). low level of the development of social, transport and information and communication infrastructure of land territories of the Arctic zone of the Russian Federation, including in places of traditional residence of indigenous peoples;

c). low rates of geological exploration of promising mineral resource centers of the Arctic zone of the Russian Federation;

d). absence of the system of state support for business entities that ensures cost and risk reduction within the implementation of economic projects in the Arctic zone of the Russian Federation;

e). non-compliance with the deadlines for the creation of the infrastructure of the Northern Sea Route, the construction of the vessels of icebreaking, emergency-rescue and aiding fleets;

f). low rates of creation of ground transport vehicles and aviation equipment for work in natural environment and climatic conditions of the Arctic (hereinafter – arctic conditions), development of domestic technologies necessary for the Arctic reclamation;

g). unavailability of the environmental monitoring system, located in the Arctic Zone of the Russian Federation, to environmental challenges.

8. Main challenges in the area of ensuring national security in the Arctic are:

a). attempts of a number of foreign states to revise the basic provisions of international treaties, that regulate economic and other activities in the Arctic, and create national legal regulation systems without taking into account such treaties and regional formats of cooperation;

b). incompleteness of the international legal delimitation of marine spaces in the Arctic;

c). obstruction of the implementation by the Russian Federation of legitimate economic or other activities in the Arctic by foreign states and (or) international organizations;

d). building up by foreign states of a military presence in the Arctic and an increase in the conflict potential in the region;

- e). discreditation of the activities of the Russian Federation in the Arctic.

III. Goals, main directions and tasks of the state policy of the Russian Federation in the Arctic

9. Goals of the state policy of the Russian Federation in the Arctic are:

- a). improving the quality of life of the population of the Arctic zone of the Russian Federation, including those of indigenous peoples;
- b). accelerating the economic development of the territories of the Arctic zone of the Russian Federation and increasing their contribution to the economic growth of the country;
- c). environmental protection in the Arctic, protection of the original habitat and traditional way of life of indigenous peoples;
- d). implementation of mutually beneficial cooperation and the peaceful resolution of all disputes in the Arctic on the basis of international law;
- e). protection of the national interests of the Russian Federation in the Arctic, including the ones in the economic sphere.

10. Main directions of implementation of the state policy of the Russian Federation in the Arctic are:

- a). social and economic development of the Arctic zone of the Russian Federation, as well as the development of its infrastructure;
- b). development of science and technology in the interests of the development of the Arctic;
- c). environmental protection and ensuring of environmental safety;
- d). development of international cooperation;
- e). ensuring the protection of the population and territories of the Arctic zone of the Russian Federation from natural and man-made emergency situations;
- f). ensuring public safety in the Arctic zone of the Russian Federation;
- g). ensuring the military security of the Russian Federation;
- h). protection and security of the state border of the Russian Federation.

11. Main tasks in the area of social development of the Arctic Zone of the Russian Federation are:

- a). ensuring the availability of primary health care, quality preschool, primary general and basic general education, professional and higher education, services in the field of culture, physical education and sports in settlements

located in remote areas, including in places of traditional residence and the traditional economic activities of indigenous nations;

b). providing citizens with affordable, modern and high-quality housing, improving the quality of housing and utilities services, improving the living conditions of people leading a nomadic and semi-nomadic way of life, belonging to indigenous nations;

c). accelerated development of the social infrastructure of the settlements, in which the agencies and organizations are located that perform functions in the field of ensuring national security and (or) the functions of the base for the development of mineral and resource centers, the implementation of economic and (or) infrastructure projects in the Arctic;

d). creation of a system of state support for the importation into settlements located in remote areas of fuel, food, and other vital goods in order to ensure affordable prices for such goods for citizens and business entities;

e). providing year-round mainline, interregional and local (regional) air transportation at affordable prices;

f). ensuring the fulfillment by the state of its obligations to provide housing subsidies to citizens traveling from the regions of the Far North and equivalent localities;

g). promotion of a healthy lifestyle, including the introduction of corporate health promotion programs in the workplace.

12. Main tasks in the field of economic development of the Arctic zone of the Russian Federation are:

a). state support for entrepreneurship activities, including for small and medium-sized entities in order to create attractive conditions for private investment and ensure their economic efficiency;

b). expanding the participation of private investors in the implementation of investment projects on the Arctic shelf while maintaining state control over their implementation; infrastructure arrangement of mineral resource centers logistically connected with the Northern Sea Route;

c). increasing by means of state and private investments the volume of geological exploration during the development of hydrocarbon deposits and solid minerals; stimulating the development of hard-to-recover hydrocarbon reserves, increasing oil and gas extraction ratios, deep oil refining, production of liquefied natural gas and gas-chemical products;

d). creation of conditions for improving the efficiency of development and production (catch) of aquatic biological resources, stimulating the

production of fish products with high added value and the development of aquaculture;

e). intensification of reforestation, stimulation of the development of forest infrastructure and deep processing of forest resources;

f). stimulating local production of agricultural raw materials and food;

g). development of cruise, ethnic, environmental and industrial tourism;

h). preservation and development of traditional industries and economy management, folk crafts and crafts, contributing to employment and self-employment of persons belonging to indigenous nations;

i). ensuring access of persons belonging to indigenous groups, to natural resources necessary for maintaining a traditional way of life and carrying out traditional economic activities;

j). the development of mechanisms for the participation of persons belonging to indigenous nations and their authorized representatives in decision-making on the implementation of industrial activities in the places of their traditional residence and traditional economic activity;

k). bringing the system of secondary professional and higher education in the Arctic zone of the Russian Federation in line with a forecast of the need for qualified personnel;

l). provision of state support to the economically active population of Russia, ready to move (relocation) to the Arctic zone of the Russian Federation in order to carry out labor activities.

13. Main tasks in the area of the development of infrastructure of the Arctic Zone of the Russian Federation are:

a). formation of icebreaking, emergency-rescue and aiding fleets as part of the necessary and sufficient support for year-round, safe, uninterrupted and cost-effective navigation in the waters of the Northern Sea Route and other sea transport corridors;

b). creation of a control system for ensuring the safety of navigation, the management of traffic flows in the areas of heavy traffic in the Arctic zone of the Russian Federation, including implementation of complex of measures for hydrometeorological, navigation and hydrographic support;

c). creation of an effective system for the prevention and elimination (minimization) of the consequences of accidental spills of oil and oil products along the entire length of the Northern Sea Route and other sea transport corridors;

d). construction and modernization of seaports in the waters of the Northern Sea Route and other sea transport corridors;

e). expansion of an opportunities for shipping in rivers of the Arctic zone of the Russian Federation, including dredging, arrangement of ports and port points;

f). construction of main railway lines that provide export of products from regions of the European and Asian parts of the country along the Northern Sea Route;

g). expanding the network of airports and landing sites;

h). ensuring transport accessibility of settlements that have no connection with network of highways of general use;

i). development of a space monitoring system for the Arctic, independent of foreign technologies and means of information support;

j). improvement of the information and communication infrastructure that allows providing communication services to the population and business entities throughout the Arctic zone of the Russian Federation, including the laying of underwater fiber-optic communication lines along the Northern Sea Route;

k). development of the energy supply system, modernization of local generation facilities, expansion of the use of renewable energy sources, liquefied natural gas and local fuel.

14. Main tasks in the field of the development of science and technology in the interests of the Arctic reclamation are:

a). building up activities to conduct fundamental and applied research in priority areas of scientific and technological development, as well as to carry out comprehensive expeditionary research in the Arctic;

b). development and introduction of technologies that are critical for the development of the Arctic, among other things for solving problems in the field of defense and ensuring public safety, development of materials and equipment for use in the arctic conditions;

c). expansion of activities to conduct research on dangerous natural and natural-technological phenomena in the Arctic, development and implementation of modern methods and technologies for forecasting such phenomena in a changing climate, as well as methods and technologies for reducing threats to human life;

d). development and application of effective engineering and technical solutions in order to prevent damage to infrastructure elements due to global climate change;

e). development and growth of technologies for preserving health and increasing the life expectancy of the population in arctic conditions;

f). development of the scientific research fleet of the Russian Federation.

15. Main tasks in the field of environmental protection and environmental safety are:

a). development on a specially protected basis of a network of natural territories and water areas in order to preserve ecological systems and their adaptation to climate change;

b). ensuring the conservation of objects of the animal and plant world of the Arctic, the protection of rare and endangered plants, animals and other organisms;

c). continuation of work to eliminate accumulated environmental damage;

d).improving the system of environmental monitoring, use of modern communication technologies and communication systems for measurements from satellites, offshore and ice platforms, scientific and research vessels, ground stations and observatories;

e). introduction of the best available technologies, ensuring the minimization of atmospheric emissions, discharges of pollutants into water bodies and the reduction of other types of negative environmental impacts during economic and other activities;

f). ensuring the rational use of natural resources, including in places of traditional residence and traditional economic activity of indigenous peoples;

g). development of an integrated waste management system of all hazard classes, construction of modern environment friendly waste recycling complexes;

h). implementation of a set of measures to prevent the entry into the Arctic zone of the Russian Federation of toxic substances, pathogens of infectious diseases and radioactive substances.

16. Main tasks in the field of the development of international cooperation are:

a). strengthening of good-neighborly relations with the Arctic states on a bilateral basis and in the framework of multilateral regional cooperation formats, including the Arctic Council, the coastal Arctic “Five” and the Council of the Barents Euro-Arctic Region, building up international economic, scientific, technological, cultural and cross-border cooperation, as well as cooperation in the study of global climate change, environmental protection and the effective

development of natural resources in accordance with high environmental standards;

b). securing for the Arctic Council the role of a key regional association coordinating international activities in the region;

c). ensuring the Russian presence on the Spitsbergen archipelago on the terms of equal and mutually beneficial cooperation with Norway and other states - parties of the Treaty on Spitsbergen of 9 February 1920;

d). maintaining interaction with the Arctic states on the delimitation of the continental shelf in the Arctic Ocean, taking into account the national interests of the Russian Federation, on the basis of international law and the reached agreements;

e). assistance in building up the efforts of the Arctic states to create a unified regional search and rescue system, to prevent man-made disasters and eliminate their consequences, as well as to coordinate rescue forces;

f). active involvement of the Arctic and non-regional states in mutually beneficial economic cooperation in the Arctic zone of the Russian Federation;

g). assistance to indigenous nations in the implementation of cross-border cooperation, cultural contacts and contacts in the field of economic activity with related peoples and ethnic groups living outside the Russian Federation, as well as facilitating the participation of indigenous nations in international cooperation on ethnocultural development in the framework of interstate contacts and in accordance with international treaties of the Russian Federation;

h). bring the results of the activities of the Russian Federation in the Arctic to the notice of general international public.

17. Main tasks in the field of protecting the population and territories of the Arctic zone of the Russian Federation from natural and man-made emergencies are:

a). implementation of scientific and technical, regulatory and methodological support of activities to protect the population and territories from natural and man-made emergencies, to ensure fire safety and safety at water bodies in arctic conditions;

b). development of Arctic complex emergency rescue centers and fire rescue units to eliminate accidents and emergencies in the water and continental space, improving their structure, composition, material and technical support and basing infrastructure, acquisition of new models of machinery, equipment and suit, taking into account the tasks being solved in the arctic conditions;

c). aviation support for measures to protect the population and territories from natural and man-made emergencies in arctic conditions.

18. Main tasks in the field of ensuring public security in the Arctic zone of the Russian Federation are:

a). bringing the structure of the internal affairs bodies of the Russian Federation and the troops of the national guard of the Russian Federation in the Arctic zone of the Russian Federation and the number of their employees in line with the tasks in the field of ensuring public safety, creating and modernizing the appropriate infrastructure, including ensuring housing construction;

b). increasing the participation of citizens in the protection of public order, promoting the voluntary participation of citizens in measures to protect public order, expanding the activities of public law enforcement associations, primarily in remote areas where there is no law enforcement or their presence is required;

c). development of measures aimed at preventing and combating crimes related to the theft of budget funds allocated for the development of the Arctic zone of the Russian Federation;

d). reduction in the number of traffic accidents involving harm to the life and health of citizens, reduction in the severity of their consequences.

19. Main tasks in ensuring the military security of the Russian Federation in the Arctic are:

a). implementation of a set of measures aimed at preventing the use of military force against Russia, protecting its sovereignty and territorial integrity;

b). increasing the combat capabilities of general-purpose groupings of troops (forces) of the Armed Forces of the Russian Federation, other troops, military units and bodies in the Arctic zone of the Russian Federation and maintaining their combat potential at a level that guarantees the solution of tasks to repel aggression against the Russian Federation and its allies;

c). improving the system of integrated control over the air, surface and underwater situation in the Arctic zone of the Russian Federation;

d). creation and modernization of military infrastructure facilities, ensuring the vital functions of groupings of troops (forces) of general purpose of the Armed Forces of the Russian Federation, other troops, military formations and bodies.

20. Main tasks in the field of protection and security of the state border of the Russian Federation are:

a). improving the quality of state management of border activities on the basis of the development of information technologies, which allow to monitor

the situation in the sea and on the coast, its situational analysis and the development of agreed decisions;

b). development of cooperation with border agencies (coast guards) of foreign states;

c). improvement of border infrastructure, arrangement of checkpoints across the state border of the Russian Federation within the time period corresponding to the time frame for the implementation of investment projects;

d). technical re-equipment of border authorities, construction of modern ice-class vessels with an aviation complex and updating of the aircraft fleet;

e). building up the capabilities of the federal system of intelligence and control of the airspace of the Russian Federation;

f). completion of work on updating the system of baselines, from which the width of the territorial sea of the Russian Federation and the exclusive economic zone of the Russian Federation in the Arctic are measured.

21. Fulfillment of the tasks provided by the Basics is carried out by state authorities and local self-government bodies together with business entities and civil society institutions in accordance with the legislation and international treaties of the Russian Federation.

IV. Main mechanisms for implementation of state policy of the Russian Federation in the Arctic.

22. Main mechanisms for implementation of state policy of the Russian Federation in the Arctic are:

a). publication of legal acts regulating economic and other activities in the Arctic zone of the Russian Federation;

b). improving public administration with regard to the development of the Arctic zone of the Russian Federation;

c). development and implementation of a development strategy of the Arctic zone of the Russian Federation and ensuring of the national security for the period up to 2035, a strategy for the development of the Arctic tourism in the Russian Federation;

d). adjusting of strategic planning documents developed in the framework of goal-setting, forecasting, planning and programming at the level of the subject of the Russian Federation, municipality, as well as industry strategic planning documents in accordance with the Basics;

e). creation of a unified statistical and informational-analytical system in order to monitor the social and economic development of the Arctic zone of the Russian Federation and manage its social and economic development.

23. General management of the implementation of state policy of the Russian Federation in the Arctic is carried out by the President of the Russian Federation.

24. Coordination of the activities of the federal executive bodies and public authorities of the subjects of the Russian Federation in implementing the state policy of the Russian Federation in the Arctic, as well as monitoring of its implementation, is carried out by the State Commission for the Development of the Arctic.

25. Implementation of the Basics is carried out at the expense of the budgets of the budget system of the Russian Federation, including at the expense of the funds provided for the implementation of the state program of the Russian Federation "Social and economic development of the Arctic zone of the Russian Federation", as well as at the expense of extrabudgetary funds.

V. Main indicators of the effectiveness of the implementation of state policy of the Russian Federation in the Arctic

26. Main indicators characterizing the effectiveness of the implementation of state policy of the Russian Federation in the Arctic are:

a). expected life expectancy at birth in the Arctic zone of the Russian Federation;

b). coefficient of migration growth of the population of the Arctic zone of the Russian Federation;

c). unemployment rate in the Arctic zone of the Russian Federation, calculated in accordance with the methodology of the International Labor Organization;

d). number of jobs at new enterprises located in the Arctic zone of the Russian Federation;

e). average salary of employees of organizations operating in the Arctic zone of the Russian Federation;

f). share of households with broadband access to the information and telecommunication network "Internet", in the total number of households in the Arctic zone of the Russian Federation;

g). share of gross regional product produced in the Arctic zone of the Russian Federation in the total gross regional product of the subjects of the Russian Federation;

h). share of value added cost of high-tech and knowledge-intensive sectors of the economy in gross regional product produced in the Arctic zone of the Russian Federation;

i). share of investments in fixed assets made in the Arctic zone of the Russian Federation in total investments in fixed assets in the Russian Federation;

j). share of internal costs for research and development, as well as the costs of organizations for technological innovations carried out in the Arctic zone of the Russian Federation, in the total domestic costs for research and development, as well as the costs of organizations for technological innovations in the Russian Federation;

k). share of investments in fixed assets made for the protection and rational use of natural resources in total investments in fixed assets made in the Arctic zone of the Russian Federation;

l). share of crude oil (including gas condensate) and combustible natural gas produced in the Arctic zone of the Russian Federation in the total volume of crude oil (including gas condensate) and combustible natural gas produced in the Russian Federation;

m). volume of production of liquefied natural gas in the Arctic zone of the Russian Federation;

n). volume of cargo transportation in the waters of the Northern Sea Route, including transit traffic;

o). share of modern weapons, military and special equipment in the total number of weapons, military and special equipment in the Arctic zone of the Russian Federation.

27. Value of the indicators provided in paragraph 26 of this Basics will be determined in the development strategy of the Arctic zone of the Russian Federation and national security for the period up to 2035.

28. Implementation of state policy of the Russian Federation in the Arctic allows to guaranty:

a). sustainable development of the Arctic zone of the Russian Federation;

b). faster than the all-Russian pace of growth in the quality of life and incomes of the population of the Arctic zone of the Russian Federation, including persons belonging to indigenous nations;

- c). growth of gross regional product produced in the Arctic zone of the Russian Federation, the creation of new jobs;
 - d). increase in the volume of national and international transport of goods along the Northern Sea Route;
 - e). environmental protection in the Arctic, protection of the original habitat and traditional way of life of indigenous peoples;
 - f). achieving a high level of cooperation with the Arctic states, contributing to the preservation of the Arctic as a territory of peace, stability and mutually beneficial partnership;
 - g). prevention of military operations against the Russian Federation in the Arctic.
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